Austerity*

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Abstract

We shed light on the function, properties and optimal size of austerity using the standard sovereign debt model augmented to include incomplete information about credit risk. Austerity is defined as the shortfall of consumption from the level desired by a country and supported by its repayment capacity. We find that austerity serves as a tool for securing a more favorable loan package; that it is associated with over-investment even when investment does *not* enhance collateral; and that low risk borrowers may favor more to less severe austerity. These findings imply that the amount of fresh funds obtained by a sovereign is not a reliable measure of austerity suffered; and that austerity may actually be associated with higher subsequent growth. Our analysis accommodates costly signalling for gaining credibility and also assigns a novel role to spending multipliers in the determination of optimal austerity.

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1 Introduction

The ongoing European debt crisis has brought "austerity" to center stage. The public debate contains references to "austerity" as a means of gaining credibility; a self-defeating scheme; or, excessive retrenchment.[1] Yet, a clear, operational, model based definition of austerity as well as a coherent analysis of its properties and consequences for macroeconomic activity and welfare are missing. This paper aims at filling this gap.

In the context of sovereign debt, the term "austerity" is typically used to describe constraints on a government's borrowing as manifested by restrictions on the size of its budget deficit. A problem with this description is that it confounds two different sources of debt limits. On the one hand, a debt ceiling could reflect creditors' beliefs about a country's inability or unwillingness to honor obligations beyond that ceiling. Using the term "austerity" to describe this situation seems meaningless. On the other hand, a debt ceiling could represent a bound that falls short of the country's repayment capacity, giving rise to a gap between the actual ceiling and the debt level that reflects the country's fundamental ability or willingness to repay. Referring to the presence of such a gap as "austerity" seems meaningful and can also make sense of many of the arguments made in the current debates.

Based on this consideration, we propose a definition of austerity that relates to the second source of debt limits described above: Austerity is the difference between the consumption level supported by the actual debt issued and the level of consumption that the country would like to and could afford to enjoy given its fundamental ability and willingness to repay. In other words, austerity refers to a situation where a country both wishes to consume more than she actually does and this would be feasible given the country's debt fundamentals. We define austerity in terms of a consumption gap rather than, more directly, a debt gap because the consumption based definition is more general as we elaborate later.[2]

In light of this definition, we know of no theoretical framework in the sovereign debt literature that can be used to rationalize austerity and determine its optimal size. The standard sovereign debt model (Eaton and Gersovitz (1981), Obstfeld and Rogoff (1996, ch. 6)) implies an endogenous debt and consumption ceiling that reflects the borrower's willingness to repay but it predicts zero austerity since nothing in this model can justify restricting funds below that ceiling. Moreover, in the standard model, the relationship between austerity and growth is unambiguous: Austerity lowers investment and impacts negatively on growth.

We extend the standard sovereign debt model to render it suitable for the analysis of austerity. In our model, debt and consumption gaps arise due to the presence of incomplete information about a sovereign's willingness to honor debt obligations. This willingness reflects type specific default costs, defined as the output a defaulting country

[1] See, for example, Giancarlo Corsetti, "Has austerity gone too far?," *Vox.eu*, 2 April 2012.

[2] The time of the appearance of the consumption gap—austerity—does not have to coincide with a debt crisis period. A country may opt for "preemptive" austerity rather than risk financial markets imposing it in a harsher way in the future.

forfeits when not repaying in full:[3] Highly creditworthy governments face high default costs while less creditworthy types face low costs. Creditors cannot observe a sovereign's type but draw inference about it.

The model has two periods and in the benchmark case there is no investment decision. In the first period, a government inherits an amount of debt and decides whether to repay or not. If the government defaults, it suffers the type specific cost. Following the default decision, the government may borrow fresh funds in the form of non-state contingent debt that is due for repayment in the second period. The amount and price of these fresh funds depend on the perceptions of creditors about the type of the debtor government they face, and these perceptions may in turn be affected by the government's default decision in the first period. Creditors are risk neutral and operate under perfect competition.

We focus on the equilibrium that generates the highest level of welfare for the borrower. Depending on parameter values, this optimal equilibrium may be a pooling one where both types take the same action in the first period and sell the same amount of new debt at the same price. Or, the optimal equilibrium may be a separating one in which the government's type is revealed by its default decision in the first period, and the loan contract is type specific. In general, a large (small) probability of facing a high type government makes the pooling (separating) equilibrium more likely to emerge.

In the pooling equilibrium, the high type country generally faces austerity because the price of new debt is simply the weighed average of the prices for the two types. More interestingly, the high type country also faces austerity in the *separating* equilibrium. The culprit of austerity now is the self-selection constraint of a low type government—the loan to the high type must be capped at a level that makes it unprofitable for the low type to mimic the high type (by honoring debt in the first period, receiving a "large" loan and then defaulting in the second period). As long as governments face different costs of repudiating debt, and these costs are private information, the most committed governments will invariably have to face austerity independently of whether governments reveal their type in equilibrium or not.

We next extend the model to include an investment decision. Allowing the sovereign to chose the amount of investment provides a second instrument that can be used to signal type (in addition to the default decision). Equivalently, one can think of conditioning the amount of the loan on the investment level undertaken (in addition to the default decision). It is worth noting that in the presence of investment, the size of the new loan may not be informative about the degree of austerity suffered as consumption is affected by the amount of both the loan and investment.

We find that adding an investment choice/requirement makes separation easier and also increases the welfare of a creditworthy government. This holds true irrespectively of whether the proceeds from investment enhance collateral or not. In equilibrium, the borrowing country *over-invests* relative to the case where investment does not serve as a

[3] The actual costs of defaulting in terms of an aggregate measurable quantity such as GDP losses may well be the same across types. Nonetheless, the trade-off involved in the default decision may still differ across government types if the incidence of the default costs is asymmetric across groups and different types weigh the welfare of these groups differently. We do not model incidence but assume instead type specific aggregate default costs.

signal or to the case in which the size of the loan cannot be conditioned on the amount of investment undertaken. Moreover, this over-investment takes a special form. All new funds obtained beyond a certain level must be invested and in addition, the sovereign must supplement this investment with own funds (co-financing). That is, investment increases by more than one-to-one with such funds.

While the availability of a costly action—over-investment in our case—is known to promote separation in signalling games, these results are both novel and unexpected from the point of view of the extant sovereign debt literature. In this literature, the only reason for over-investment is to enhance collateral and thus make it possible to obtain a larger loan. Moreover, the extra funds received through (over-)investment's enhancement of the collateral are split between investment and consumption. In our model, by contrast, over-investment need not enhance collateral and the effect on consumption of the marginal unit of debt made possible by over-investment is negative. That is, beyond some level, more debt implies *harsher* austerity. The fact that the optimal level of debt is found in the harsher austerity region implies that a low credit risk borrower is better off with more rather than with less austerity.

The key to understanding this result lies in the fact that a low credit risk borrower has a higher propensity to invest than a mimicking high credit risk borrower because the former needs funds to repay debt in the second period while the latter does not. Consequently, distorting investment upwards hurts more a less creditworthy type who tries to mimic than a more creditworthy type. The over-investment requirement then represents a costly signal that the high type can employ in order to distinguish himself from a mimicking low type, paving the way for obtaining more funds. While these additional funds cannot be used to increase consumption and close the consumption gap, they are still valuable because they help close the investment gap (which is due to the fact that a debt constrained sovereign also under-invests relative to the first best).

The role of investment as a sorting device has several implications. First, it makes austerity a non-monotone function of the quantity of new loans. As the amount of new loans increases from some low level, austerity initially decreases. But beyond a certain level of new debt, it starts to increase. As mentioned above, the optimal level of austerity is found in the increasing portion of this function and consequently, more austerity is associated with higher welfare for creditworthy borrowers. Second, it gives rise to an ambiguous relationship between the severity of austerity and economic growth. The same level of austerity may be associated with different rates of growth. At the optimum, austerity is more severe but investment and subsequent growth are higher than in the equilibrium where the investment margin cannot be distorted. And third, it drives a discrepancy between debt based (credit rationing) and consumption based (austerity) gaps: While credit rationing—the distance between actual debt and the level under complete information (the natural borrowing ceiling)—decreases with the amount of fresh funds, austerity becomes harsher. That is, the debt gap could be indicating an amelioration of credit rationing while the consumption gap would at the same time be indicating more severe austerity.

The preceding discussion relates to a certain view of "austerity" that is present in current debates, namely, that "austerity" helps establish—signal—a government's level of creditworthiness and thus, suppress sovereign debt default premia and increase the flow of fresh funds. In contrast to these credibility benefits, opponents of "austerity" emphasize negative macroeconomic consequences. According to their view, "austerity" depresses economic activity through standard spending (Keynesian) multiplier effects and may *lower* a country's ability or willingness to repay debt.[4] Severe "austerity" therefore could actually further reduce the flow of fresh funds by making default more rather than less likely.

Assessing the merits of these considerations requires a framework that can embed both mechanisms. Ours does. When we introduce a simple multiplier channel we find that the central implications of the model remain unchanged. But we also establish a new role for spending multipliers. We show that the size of the multiplier may matter for the severity of the agency problem (the identification of credit risks) and as a consequence, for the terms of financing and the default decision. This effect arises irrespective of whether larger multipliers enhance a country's ability to repay debt.

Since investment in our framework can be interpreted as a form of conditionality or "reform," the model can also be used to study the role of structural reforms, and in particular, the possibility of a trade off between reform intensity and fiscal restrictions, for instance, as it has been applied to Greece. Our findings suggest that such a trade off exists but it may not lead to a trade off between reform intensity and austerity suffered. While undertaking reforms may increase the size of funds obtained by the borrower this does not necessarily prevent the loss of current consumption if the reforms have negative short term macroeconomic effects.

Related Literature Our paper combines the literatures on sovereign debt and on credit rationing in models with heterogeneous borrowers and incomplete information. Two implications of the standard sovereign debt model are of relevance for our analysis. First, that the maximum level of debt that can be issued is sub-optimally low, constrained by the country's willingness to repay (Eaton and Gersovitz, 1981). And second, that investment relaxes that debt ceiling if it enhances collateral by increasing the cost of subsequent default (Obstfeld and Rogoff, 1996, ch. 6). In contrast to this line of work, our analysis emphasizes constraints on debt issuance and consumption that are tighter than the willingness-to-repay constraint, namely self selection constraints. In addition, it attributes benefits to investment that go beyond those operating via collateral enhancement.

Concerning incomplete information and signalling, a precursor to our work in the sovereign debt literature is Cole, Dow and English (1995). Governments come in two types in that paper, either with a high or a low discount factor, and they alternate stochastically. Types are private information and high types find it beneficial to costly signal their greater willingness to repay future loans. They do so by making payments on debt defaulted upon by previous, low type governments (that is, by settling old debts). In our model, types do not change and costly signalling occurs through investment in addition to debt repayment. Moreover, the signalling equilibrium in our model does not

[4] It may lower the repayment ability if the effect of "austerity" on activity is persistent, and it may lower repayment willingness if, in addition, the cost of default increases in activity.

unravel with a finite horizon, in contrast to the equilibrium in Cole et al.'s (1995) model.

The literature on credit with incomplete information about creditor type has preoccupied itself with the existence of rationing, a concept related to our definition of austerity. While the seminal paper of Stiglitz and Weiss (1981) exhibits credit rationing in equilibrium, Meza and Webb (1987) demonstrate that rationing is not present under alternative assumptions about the incidence of information asymmetry (that is, risk versus return) or the type of funding (that is, debt versus equity financing). Others establish that credit rationing as in Stiglitz and Weiss (1981) disappears if the loan contract induces self selection by specifying both an interest rate and a collateral requirement (Bester, 1985) or both an interest rate and loan size (Milde and Riley, 1988); and that corporate finance strategy can serve as a costless signalling device and support a fully revealing equilibrium with efficient investment (Brennan and Kraus, 1987).

In our model, the complete information outcome is not attained in equilibrium even when types are revealed. The borrowing constraint serves to deter the less creditworthy type from mimicking the more creditworthy type. The use of this sanction is akin to that employed by Green and Porter (1984), to deter cheating. In Green and Porter (1984), punishment is imposed following certain events in spite of the fact that there is no cheating in equilibrium. In our model, the sanction (credit rationing) is essential in order to support the truthful revelation of type.

Finally, our analysis of sovereign debt under asymmetric information shares things in common with the literature on monetary policy credibility that tried to account for sub-optimally high equilibrium inflation rates. Canzoneri (1985) relies on the approach of Green and Porter (1984) to rule out opportunistic behavior. Vickers (1986) uses costly signalling to characterize pooling and separating equilibria. See also Backus and Driffill (1985).

Outline The remainder of the paper is structured as follows: Section 2 lays out the basic model and characterizes the pooling and separating equilibria. Section 3 analyzes the consequences of contractible and non-contractible investment. Section 4 contains the extension with multiplier effects as well as additional discussions, and section 5 concludes.

2 Basic Model

2.1 Environment

The economy lasts for two periods, $t = 1, 2$. It is inhabited by a representative taxpayer, a government and foreign investors. Taxpayers neither save nor borrow. Their lifetime utility is given by

$$\mathbb{E}\left[\sum_{j\geq t}\delta^{j-t}u(\bar{y}_j - \tau_j)|\mathcal{I}_t\right],$$

where $\bar{y}_t$ denotes pre-tax income, τ_t taxes and $\mathcal{I}_t$ the information set (to be specified below).

Foreign investors are competitive and risk neutral, require a risk free gross interest rate $\beta^{-1} > 1$ and hold all government debt (since taxpayers do not save).[5] To guarantee positive debt positions, we assume $\delta \ll \beta$ as is standard in the sovereign debt literature.[6]

The government maximizes the welfare of taxpayers. In period t, it chooses the repayment rate on maturing debt, r_t, issues zero-coupon, one period debt, b_{t+1}, and (residually) levies taxes. Without loss of generality, public spending other than debt repayment is set to zero. The government cannot commit its successors (or future selves). Short-sales are ruled out.

A sovereign default—a situation where the repayment rate falls short of unity—triggers a contemporaneous, temporary income loss for taxpayers (see Eaton and Gersovitz, 1981; Cole and Kehoe, 2000; Aguiar and Gopinath, 2006; Arellano, 2008). More specifically, a default in period t reduces the exogenous income y_t by the fraction $\lambda \geq 0$ so that $\bar{y}_t = y_t$ when there is no default and $\bar{y}_t = y_t(1-\lambda)$ when there is default. For simplicity, we treat y_t as deterministic. There is no exclusion from credit markets following default.

The default cost parameter λ takes one of two values, λ^h or λ^l, with $0 \leq \lambda^l < \lambda^h$. We refer to a government facing λ^h (λ^l) as a government with high (low) creditworthiness or simply as a "high (low) type." The values of λ^h and λ^l are common knowledge but the type of government is private information. The prior probability that a given country has a high type government equals $\theta \in (0, 1]$.

Events unfold as follows. In the beginning of the first period, the government chooses the repayment rate $r_1 \in \mathcal{R} \subseteq [0, 1]$ on maturing debt b_1. Lenders observe this choice, form the posterior belief θ_1 that they face a high type, and buy new debt $b_2 \in \mathcal{B} \equiv [0, \infty)$ at price $q_1 \in [0, \beta]$. For brevity, we let $\mathcal{F}_1 \equiv (q_1, b_2)$ denote this financing arrangement. Finally, taxes $\tau_1 = b_1 r_1 - q_1 b_2$ are levied. In the second period, the government chooses the repayment rate $r_2 \in \mathcal{R}$ on debt b_2 and levies taxes $\tau_2 = b_2 r_2$.

The indirect utility function of taxpayers in a country of type $i = h, l$ (or "of type i" for short) in period $t = 2$ can be expressed as

$$U_2^i(\mathcal{F}_1, r_2) = u\left(y_2(1 - \lambda^i \mathbf{1}_{\{r_2<1\}}) - b_2 r_2\right)$$

where $\mathbf{1}_{\{x\}}$ denotes the indicator function for event x. Welfare of type $i = h, l$ is given by

$$U_1^i(r_1, \mathcal{F}_1) = u\left(y_1(1 - \lambda^i \mathbf{1}_{\{r_1<1\}}) - b_1 r_1 + q_1 b_2\right) + \delta \max_{r_2 \in \mathcal{R}} U_2^i(\mathcal{F}_1, r_2).$$

We define *austerity* as the difference between the actual level of consumption and the level of consumption that would have been achieved in the economy without incomplete information.[7] Let $b_2^{i\,\mathrm{sb}}$ denote the –second best– level of debt under complete information. It is given by

$$b_2^{i\,\mathrm{sb}} = \arg\max_{b_2^i \in \mathcal{B}} u\left(y_1 - \min[\lambda^i y_1, b_1] + \beta b_2^i\right) + \delta u(y_2 - b_2^i) \;\; \text{s.t.} \;\; b_2^i \leq \lambda^i y_2$$

[5]The assumption that the sets of taxpayers and investors do not "overlap" simplifies the analysis and does not matter for the main results.

[6]For recent examples, see Aguiar and Gopinath (2006) or Arellano (2008).

[7]Note that the latter level of consumption falls short of the first best level due to the absence of repayment commitment.

The corresponding level of consumption, $c_t^{i\,\mathrm{sb}}$, is $c_1^{i\,\mathrm{sb}} \equiv y_1 - \min[\lambda^i y_1, b_1] + \beta b_2^{i\,\mathrm{sb}}$ and $c_2^{i\,\mathrm{sb}} \equiv y_2 - b_2^{i\,\mathrm{sb}}$ for $i = h, l$. Austerity a_t^i for type $i = h, l$ in period t is then given by

$$a_t^i \equiv c_t^{i\,\mathrm{sb}} - c_t^i.$$

When referring to austerity without specifying a particular period, we mean austerity in the first period.

2.2 Equilibrium

An *equilibrium* is a repayment rate for each type in the first period, $r_1^i, i = h, l$; a posterior belief and a financing arrangement that depend on the repayment rate in the first period, $\theta_1(\cdot) : \mathcal{R} \to [0, 1]$ and $\mathcal{F}_1(\cdot) : \mathcal{R} \to \mathbf{R}_+^2$, respectively; and a repayment rate for each type in the second period that depends on the financing arrangement, $r_2^i(\cdot) : \mathbf{R}_+^2 \to \mathcal{R}, i = h, l$, such that the following conditions are satisfied:[8]

i. For each $\mathcal{F}_1$ and each type, the repayment rate in the second period is optimal,

$$r_2^i(\mathcal{F}_1) = \arg\max_{r_2 \in \mathcal{R}} U_2^i(\mathcal{F}_1, r_2);$$

ii. for each type, the repayment rate in the first period is optimal conditional on $\mathcal{F}_1(\cdot)$,

$$r_1^i = \arg\max_{r_1 \in \mathcal{R}} U_1^i(r_1, \mathcal{F}_1(r_1));$$

iii. the posterior belief satisfies Bayes' law where applicable,

$$\theta_1(r_1) = \mathrm{prob}(i = h | r_1, \mathcal{F}_1(\cdot));$$

iv. for each r_1, the financing arrangement $\mathcal{F}_1(\cdot)$ satisfies the break even condition of lenders given their posterior,

$$q_1(r_1) = \beta\{\theta_1(r_1) r_2^h(\mathcal{F}_1(r_1)) + (1 - \theta_1(r_1)) r_2^l(\mathcal{F}_1(r_1))\}.$$

Since Bayes' law constrains lenders' beliefs only along the equilibrium path, there exists (as usual) a multiplicity of equilibria. We distinguish between *pooling* and *separating equilibria*. In a pooling equilibrium, both types choose the same repayment rate in the first period and lenders therefore do not update their beliefs. In a separating equilibrium, first-period repayment rates differ across types and the posterior beliefs of lenders either equal zero or unity. In both types of equilibrium, the repayment rate in the second period may differ across types.[9]

[8]We specify $r_2^i(\cdot)$ to be a function of $\mathcal{F}_1$ rather than only b_2 to render the notation consistent across the different sections of the paper. In a subsequent section, the repayment rate will depend on an additional argument that is also part of $\mathcal{F}_1$.

[9]While we describe the equilibrium in terms of a signalling equilibrium we are not tied to this type of equilibrium. With some minor modifications, our analysis can alternatively be conducted in the context of a model of screening. See Bolton and Dewatripont (2005, ch. 2, 3) for a discussion of signalling and screening equilibria.

The number of equilibria can be reduced via specific refinements (see, for example, Cho and Kreps, 1987). We focus on the *optimal equilibrium*, that is, the equilibrium that maximizes the social welfare function $W(\cdot)$ defined as

$$W(r_1^h, r_1^l, \mathcal{F}_1(\cdot)) \equiv \theta U_1^h(r_1^h, \mathcal{F}_1(r_1^h)) + (1-\theta)\omega U_1^l(r_1^l, \mathcal{F}_1(r_1^l)).$$

The parameter ω in the social welfare function $W(\cdot)$ denotes the relative weight of low types; for $\omega = 0$, the equilibrium is (constrained) optimal for high types.

Since the cost of default is independent of whether default is full, $r_2 = 0$, or partial, $0 < r_2 < 1$, the optimal repayment rate in the second period equals either zero or unity. In particular, equilibrium requirement (i) implies

$$r_2^i(\mathcal{F}_1) = \begin{cases} 1 & \text{if } \lambda^i y_2 \geq b_2 \\ 0 & \text{if } \lambda^i y_2 < b_2 \end{cases}, i = h, l. \tag{1}$$

We refer to conditions (1) as the repayment constraints. Consistent with (1), we restrict the choice set of borrowers in the first and second period and thus, the domain of $\mathcal{F}_1(\cdot)$ to $\mathcal{R} \equiv \{0, 1\}$.

Equilibrium requirement (ii) implies

$$U_1^i(r_1^i, \mathcal{F}_1(r_1^i)) \geq U_1^i(r_1, \mathcal{F}_1(r_1)), \forall r_1 \in \mathcal{R}, i = h, l. \tag{2}$$

We refer to conditions (2) as the (self-)selection constraints. We assume that

$$\lambda^l < b_1/y_1 \leq \lambda^h \tag{L}$$

that is, the immediate cost of defaulting is lower than the cost of repaying the initial debt for a low type, but higher for a high type. Repayment of debt due in the first period generates a net immediate loss for the low type but a net immediate gain for the high type. Consequently, if we were to think of repayment as serving as a signal, this signal would be costly for the low and costless for the high type. We examine later the case where it is also costly for the high type to signal. Our key result that the separating equilibrium involves austerity turns out to be independent of this consideration.

In addition, we assume that the following condition holds:

$$b_2^{l\,\mathrm{fb}} \equiv \arg\max_{b_2^l} u(y_1(1-\lambda^l) + \beta b_2^l) + \delta u(y_2 - b_2^l) > \lambda^l y_2. \tag{B}$$

Condition (B) implies that the low type is borrowing constrained independent of whether he defaults in the first period or not. We make this assumption to guarantee that the economy would be borrowing constrained under complete information, so that that economy represents the relevant reference point. The condition is satisfied if $\beta \gg \delta$ or $y_2 \gg y_1$ and if λ^l is small. Since the first-best financing arrangement for the high type involves a loan size that exceeds $b_2^{l\,\mathrm{fb}}$, $b_2^{h\,\mathrm{fb}}$ say, condition (B) also implies that $b_2^{h\,\mathrm{fb}} > \lambda^l y_2$.

The break even requirement (iv) and the repayment constraints (1) imply that the price satisfies

$$q_1(r_1) = \begin{cases} \beta & \text{if } b_2(r_1) \leq \lambda^l y_2 \\ \beta\theta_1(r_1) & \text{if } \lambda^l y_2 < b_2(r_1) \leq \lambda^h y_2 \\ 0 & \text{otherwise} \end{cases}. \tag{3}$$

In conclusion, an equilibrium is given by the tuple $(r_1^h, r_1^l, \theta_1(\cdot), \mathcal{F}_1(\cdot), r_2^h(\cdot), r_2^l(\cdot))$ that satisfies conditions (1), (2), (3) as well as Bayes' law (where applicable).

2.2.1 Pooling Equilibrium

In pooling equilibrium, both types select the same first-period repayment rate, $r_1^h = r_1^l = r_1^p$. Conditional on observing this repayment rate, lenders form the posterior belief $\theta_1(r_1^p) = \theta$ and extend the loan $\mathcal{F}_1(r_1^p) = (q_1(r_1^p), b_2(r_1^p))$. Off the equilibrium path, a choice of $r_1 = 1 - r_1^p$ induces the posterior belief $\theta_1(1 - r_1^p)$ and lenders extend the loan $\mathcal{F}_1(1-r_1^p) = (q_1(1-r_1^p), b_2(1-r_1^p))$. In both cases, condition (3) must hold. The selection constraints (2) take the form

$$U_1^i(r_1^p, \mathcal{F}_1(r_1^p)) \geq U_1^i(1 - r_1^p, \mathcal{F}_1(1 - r_1^p)), i = h, l, \tag{4}$$

where $q_1(r_1)$ satisfies (3) subject to the specified posterior beliefs.

A pooling equilibrium is fully characterized by $\kappa^p \equiv (r_1^p, q_1(r_1^p), b_2(r_1^p), \theta_1(1-r_1^p), q_1(1-r_1^p), b_2(1-r_1^p))$. The set of pooling equilibria, $K^p \subseteq \mathcal{R}\times[0,1]\times\mathcal{B}\times[0,1]^2\times\mathcal{B}$, is composed of all κ^p satisfying both (3) and (4) subject to $\theta_1(r_1^p) = \theta$. Accordingly, the optimal pooling equilibrium $\kappa^{p\star}$ solves

$$\kappa^{p\star} = \arg\max_{\kappa^p \in K^p} W(r_1^p, r_1^p, \mathcal{F}_1(\cdot)).$$

Note that while Bayes' law pins down the posterior belief along the equilibrium path, $\theta_1(r_1^p) = \theta$, it does not pin down the posterior belief after a deviation, $\theta_1(1-r_1^p)$. Similarly, the break even condition (3) does not pin down the loan size after a deviation, $b_2(1 - r_1^p)$. Both these instruments can be chosen to relax the selection constraints.

To avoid unnecessary complications that distract from the central questions of interest we assume that $\lambda^h = \infty$.[10] This implies that high types never default and their selection constraint does not bind. Low types therefore do not default in any period. When the appropriate choice of $\theta_1(0)$ and $b_2(0)$ can deter a default by the low type and thus deliver a pooling equilibrium,[11] $b_2(1)$ maximizes $W(1, 1, \mathcal{F}_1(1))$ subject to (3) with $\theta_1(1) = \theta$. There are two possibilities, either $b_2(1) = \lambda^l y_2$ (a smaller value for $b_2(1)$ is ruled out by condition (B)) and $q_1(1) = \beta$ or $b_2(1) > \lambda^l y_2$ and $q_1(1) = \beta\theta$. In the former case, the objective function takes the value

$$\underline{W}^p = (\theta + (1 - \theta)\omega)\{u(y_1 - b_1 + \beta\lambda^l y_2) + \delta u(y_2(1 - \lambda^l))\}.$$

In the latter, it equals

$$\overline{W}^p = (\theta + (1 - \theta)\omega)u(y_1 - b_1 + \beta\theta b_2(1)) + \delta\theta u(y_2 - b_2(1)) + \delta(1 - \theta)\omega u(y_2(1 - \lambda^l)),$$

where $b_2(1) > \lambda^l y_2$ satisfies the first-order condition

$$(\theta + (1 - \theta)\omega)u'(y_1 - b_1 + \beta\theta b_2(1))\beta\theta = \delta\theta u'(y_2 - b_2(1)).$$

In the former case, the high type clearly suffers austerity. In the latter case, the same holds true if the high type would be borrowing constrained under perfect information

[10] Throughout the analysis, we state the problem for general λ^h and λ^l but assume $\lambda^h = \infty$ when characterizing equilibrium.

[11] Setting $\theta_1(0) = 0$ and $b_2(0) > \lambda^l y_2$ implies $q_1(0) = 0$ (from (3)) so that were the low type to default his welfare $U_1^l(0, \mathcal{F}_1(0))$ would equal the level obtained under autarky.

because in this case the equilibrium loan size is weakly smaller than it would be under perfect information and at the same time, the price of the loan is smaller.[12] If the high type would not be borrowing constrained under complete information and if $b_2(1) > \lambda^l y_2$ then again, the high type suffers austerity unless ω is very large.[13]

While a large loan size $b_2(1) > \lambda^l y_2$ may be in the interest of the high type because it improves consumption smoothing it always lies in the interest of the low type because the latter does not repay such a loan. In effect, any loan $b_2(1) > \lambda^l y_2$ amounts to a transfer from high to low types; holding the loan size fixed, this transfer per capita of a high type increases in the fraction of low types, $1 - \theta$. Accordingly, a pooling equilibrium becomes less attractive for high types as their share in the population decreases.

2.2.2 Separating Equilibrium

In a separating equilibrium, the high and low type choose different repayment rates in the first period, $r_1^h \neq r_1^l$. Lenders form the posterior belief $\theta_1(r_1^h) = 1$ and $\theta_1(r_1^l) = 0$ and, based on this belief, they extend financing $\mathcal{F}_1(r_1^h) = (q_1(r_1^h), b_2(r_1^h))$ or $\mathcal{F}_1(r_1^l) = (q_1(r_1^l), b_2(r_1^l))$ subject to (3). The selection constraints (2) take the form

$$U_1^i(r_1^i, \mathcal{F}_1(r_1^i)) \geq U_1^i(r_1^j, \mathcal{F}_1(r_1^j)), i = h, l; i \neq j, \tag{5}$$

subject to (3) and the specified posteriors.

A separating equilibrium is fully characterized by $\kappa^s \equiv (r_1^h, r_1^l, q_1(r_1^h), b_2(r_1^h), q_1(r_1^l), b_2(r_1^l))$. The set of separating equilibria, $K^s \subseteq \mathcal{R}^2 \times [0,1] \times \mathcal{B} \times [0,1] \times \mathcal{B}$, is composed of all κ^s satisfying both (3) and (5) subject to $\theta_1(r_1^h) = 1$ and $\theta_1(r_1^l) = 0$. Accordingly, the optimal separating equilibrium $\kappa^{s\star}$ solves

$$\kappa^{s\star} = \arg\max_{\kappa^s \in K^s} W(r_1^h, r_1^l, \mathcal{F}_1(\cdot)).$$

The only feasible separating equilibrium is one where the high type chooses $r_1^h = 1$ and the low type $r_1^l = 0$.[14] The loans in the optimal separating equilibrium therefore

[12]Strictly speaking, the high type could not be borrowing constrained under perfect information because of our assumption that $\lambda^h = \infty$. Under the assumption that λ^h is finite but sufficiently high to render the high type's repayment and selection constraints non binding, the reasoning in the text applies.

[13]For $\omega = 1$ the condition determining $b_2(1)$ reduces to $u'(y_1 - b_1 + \beta\theta b_2(1))\beta = \delta u'(y_2 - b_2(1))$ while in the perfect information case it reads $u'(y_1 - b_1 + \beta b_2^{h\,\mathrm{sb}})\beta = \delta u'(y_2 - b_2^{h\,\mathrm{sb}})$. This implies $b_2(1) > b_2^{h\,\mathrm{sb}}$ but $\beta\theta b_2(1) < \beta b_2^{h\,\mathrm{sb}}$ and thus, austerity. Lower values for ω further aggravate austerity but very high values may change the result. We do not consider this last possibility to be of much interest.

[14]A separating equilibrium with $r_1^h = 0$ and $r_1^l = 1$ is not feasible because of the selection constraints. Making the high type better off when he defaults requires a larger loan after default than after no default (from condition (L)); making the low type better off when he does not default requires a larger loan after no default than after default (from condition (L)).

satisfy

$$\begin{aligned}(b_2(1), b_2(0)) &= \arg \max_{(b_2^h, b_2^l)\in\mathcal{B}^2} W(1,0,((\beta,b_2^h),(\beta,b_2^l)) \\ \text{s.t.} \quad & U_1^h(1,(\beta,b_2^h)) \geq U_1^h(0,(\beta,b_2^l)), \\ & U_1^l(0,(\beta,b_2^l)) \geq U_1^l(1,(\beta,b_2^h)), \\ & b_2^h \leq \lambda^h y_2, \\ & b_2^l \leq \lambda^l y_2.\end{aligned}$$

As before, we let $\lambda^h = \infty$. The selection and repayment constraints of the high type then do not bind and can be ignored. There are two possibilities. Either the low type receives the loan $b_2(0) = \lambda^l y_2$ and the high type a loan that is equal to the amount he would have received under complete information, $b_2^{h\,\mathrm{sb}}$. This can happen only if the selection constraint of the low type does not bind at this loan level. Or, the low type receives the loan $b_2(0) = \lambda^l y_2$ and the high type receives less than $b_2^{h\,\mathrm{sb}}$ because the selection constraint of the low type binds.[15]

In either case, $b_2(0) = \lambda^l y_2$ and $b_2(1) \geq b_2(0)$.[16] The latter inequality implies $U_2^l((\beta, b_2(0)), 1) = U_2^l((\beta, b_2(1)), 0)$. Accordingly, the selection constraint of the low type reduces to the requirement that first period consumption of the low type when defaulting and receiving $\mathcal{F}_1(0)$ must be greater or equal to consumption when repaying and receiving $\mathcal{F}_1(1)$. Formally, the constraint reduces to $y_1(1-\lambda^l) + \beta b_2(0) \geq y_1 - b_1 + \beta b_2(1)$ or

$$b_2(1) \leq b_2(0) + \frac{b_1 - y_1\lambda^l}{\beta}. \tag{6}$$

Condition (6) caps the loan that can be extended to the high type without encouraging mimicking by the low type; if the condition were violated, mimicking would generate more funds to the low type in the first period at no cost in the second period (since the low type defaults in the second period if the loan exceeds $\lambda^l y_2$). The constraint is tighter and the maximal loan that can be extended to the high type is smaller for lower values of initial debt, b_1, and for lower growth rates, y_2/y_1 (recall that $b_2(0) = \lambda^l y_2$). Interestingly, it is also tighter, the larger the current level of output, that is, austerity is procyclical. This is due to the fact that the incentive of the low type to mimic is procyclical because the cost of default is an increasing function of output. In the special case where $\lambda^l = 0$ the constraint reduces to $b_2(1) \leq b_1/\beta$. That is, the high type country must produce a *primary budget surplus* or equivalently, *net exports*.

In conclusion, the separating equilibrium satisfies $b_2(0) = y_2\lambda^l$ and either $b_2(1) = b_2^{h\,\mathrm{sb}}$ with (6) not binding, or $b_2(1) = (\lambda^l(\beta y_2 - y_1) + b_1)/\beta$ with (6) binding. In the relevant case with a binding selection constraint the high type suffers austerity because the loan size is smaller than it would have been under complete information. The low type, in contrast, does not suffer austerity.

[15] If the selection constraint binds, the repayment constraint of the low type must bind as well. Otherwise, one could increase $b_2(0)$ and, from the relaxed selection constraint of the low type, $b_2(1)$ too.

[16] When the selection constraint binds, this follows from condition (L).

The objective function takes the value

$$
\begin{aligned}
W^s &= (\theta + (1-\theta)\omega)u(y_1(1-\lambda^l) + \beta\lambda^l y_2) \\
&\quad +\delta\left\{\theta u\left(y_2(1-\lambda^l) - \frac{b_1 - \lambda^l y_1}{\beta}\right) + (1-\theta)\omega u(y_2(1-\lambda^l))\right\}.
\end{aligned}
$$

This can be compared to the value that obtains in the pooling equilibrium.

For $\theta \to 1$, the optimal pooling equilibrium is associated with a loan size and price that converge to the financing arrangement extended to a high type under complete information. Hence, both types prefer the optimal pooling equilibrium over the optimal separating equilibrium in this limiting case. For $\theta \to 0$, in contrast, the optimal pooling equilibrium fares worse than the optimal separating equilibrium. It can be verified that there exists a critical value of $\theta = \theta^\star$, above (below) which pooling gives higher (lower) welfare than separation.

2.3 Costly Signalling

In the analysis so far, creditworthy borrowers find it in their interest to repay outstanding debt in the first period even abstracting from signalling considerations, because the immediate cost of default exceeds their debt obligation (assumption (L)). Hence, such borrowers do not face a meaningful choice between default and repayment. One could think of an alternative environment, though, in which the level of outstanding debt is high enough as to make the short run gains from default exceed the short term losses for both types of government that is, where

$$\lambda^l < \lambda^h < b_1/y_1 \tag{L'}$$

rather than condition (L) holds.

A separating equilibrium with $r_1^h = 1$, $r_1^l = 0$ and $b_2(1) \geq b_2(0) = y_2\lambda^l$ then can be implemented if

$$
\begin{aligned}
& u(y_1 - b_1 + \beta b_2(1)) + \delta u(y_2 - b_2(1)) \geq u(y_1(1-\lambda^h) + \beta y_2\lambda^l) + \delta u(y_2(1-\lambda^l)), \\
& b_2(1) \leq y_2\lambda^h, \\
& b_2(1) \leq y_2\lambda^l + \frac{b_1 - y_1\lambda^l}{\beta}.
\end{aligned}
$$

The first and second constraint represent the selection and repayment constraints of the high type, respectively—which can no longer be ignored under condition (L') where $\lambda^h < \infty$. The third constraint represents the selection constraint of the low type which is the same as under condition (L). The new element of costly signalling (a consequence of the first constraint) is a lower bound on the amount of fresh loans that is needed in order to induce the high type to not default in the first period. Consequently, the austerity level required to support a separating equilibrium can be neither too light (because the low type would then mimic) nor too severe (because the high type would default in the first period).

In order to produce a more concrete example we set $\lambda^l = 0$, $\omega = 0$. We saw earlier (under assumption (L)) that in this case, the best separating equilibrium involved a fresh loan $\beta b_2(1) = b_1$ at the price β if there were no default and a loan of zero if there were default. For this contract still to support separation under assumption (L'), the high type needs to go along which requires

$$u(y_1) + \delta u(y_2 - b_2(1)) \geq u(y_1(1 - \lambda^h)) + \delta u(y_2).$$

A sufficiently high y_2/y_1 ratio and/or a low b_1/λ^h make this condition satisfied and deliver the best separating equilibrium. Consequently, the requirements for a separating equilibrium now become *more* stringent as the selection constraint of the high type must also be satisfied. But the properties of the optimal separating equilibrium remain the same.

We turn next to another plausible type of costly signalling which involves investment.

3 Model with Investment

We introduce a decreasing returns to scale technology $f(\cdot)$ that transforms investment $I_1 \in \mathcal{I} \equiv [0, \infty)$ in the first period into output $f(I_1)$ in the second. We interpret investment broadly: It might represent physical investment in productive capacity or investments in institutions ("reforms") that increase future productivity. In line with either interpretation, we allow for the possibility that investment may make it costlier to default in the second period, by triggering default costs $\tilde{\lambda}^i f(I_2)$ in addition to the income losses $\lambda^i y_2$. Clearly, for $\tilde{\lambda}^i > 0$, investment increases the collateral of a borrowing country and this alleviates the borrowing constraint, as is well known. In order to highlight the fact that the main mechanism at work in our model concerns the role of investment as a signalling device rather than as collateral enhancer we will study both the case of $\tilde{\lambda}^i = 0$ and of $\tilde{\lambda}^i = \lambda^i$ when this distinction is relevant.

We consider both the case of contractible and non contractible investment. The former may be interpreted as "conditionality" or alternatively, as irreversible investment that takes place before the financing arrangement is extended. The latter corresponds to a timing of events where the sovereign chooses investment after the financing arrangement has been agreed.

3.1 Contractible Investment

With contractible investment, a financing arrangement specifies a level of investment in addition to the price and quantity of debt, $\mathcal{F}_1 = (q_1, b_2, I_1)$. Utility of type $i = h, l$ in period $t = 2$ now is given by

$$U_2^i(\mathcal{F}_1, r_2) = u\left(y_2(1 - \lambda^i \mathbf{1}_{\{r_2<1\}}) + f(I_1)(1 - \tilde{\lambda}^i \mathbf{1}_{\{r_2<1\}}) - b_2 r_2\right)$$

and welfare of type $i = h, l$ equals

$$U_1^i(r_1, \mathcal{F}_1) = u\left(y_1(1 - \lambda^i \mathbf{1}_{\{r_1<1\}}) - b_1 r_1 + q_1 b_2 - I_1\right) + \delta \max_{r_2 \in \mathcal{R}} U_2^i(\mathcal{F}_1, r_2).$$

The definition of *equilibrium* is the same as in the basic model. The repayment constraints (1) are modified to

$$r_2^i(\mathcal{F}_1) = \begin{cases} 1 & \text{if } \lambda^i y_2 + \tilde{\lambda}^i f(I_1) \geq b_2 \\ 0 & \text{if } \lambda^i y_2 + \tilde{\lambda}^i f(I_1) < b_2 \end{cases}, i = h, l, \tag{7}$$

while the selection constraints (2) (which take the form (4) in pooling equilibrium and (5) in separating equilibrium) remain unchanged. The price therefore satisfies

$$q_1(r_1) = \begin{cases} \beta & \text{if } b_2(r_1) \leq \lambda^l y_2 + \tilde{\lambda}^l f(I_1) \\ \beta\theta_1(r_1) & \text{if } \lambda^l y_2 + \tilde{\lambda}^l f(I_1) < b_2(r_1) \leq \lambda^h y_2 + \tilde{\lambda}^h f(I_1) \\ 0 & \text{otherwise} \end{cases}. \tag{8}$$

3.1.1 Pooling Equilibrium

In addition to the objects introduced in the previous section, a pooling equilibrium now also involves the levels of investment, $I_1(r_1^p)$ and $I_1(1 - r_1^p)$. The selection constraints are still given by (4). A pooling equilibrium is characterized by $\kappa^p \equiv (r_1^p, q_1(r_1^p), b_2(r_1^p), I_1(r_1^p), \theta_1(1- r_1^p), q_1(1-r_1^p), b_2(1-r_1^p), I_1(1-r_1^p))$ and the set of pooling equilibria, $K^p \subseteq \mathcal{R}\times[0,1]\times\mathcal{B}\times \mathcal{I}\times[0,1]^2\times\mathcal{B}\times\mathcal{I}$, is composed of all κ^p satisfying both (4) and (8) subject to $\theta_1(r_1^p) = \theta$. Accordingly, the optimal pooling equilibrium $\kappa^{p\star}$ solves

$$\kappa^{p\star} = \arg\max_{\kappa^p \in K^p} W(r_1^p, r_1^p, \mathcal{F}_1(\cdot)).$$

Analogously to the situation without investment, the off-equilibrium objects $\theta_1(1 - r_1^p)$ and $b_2(1-r_1^p)$ (and $I_1(1-r_1^p)$) can be chosen to make the selection constraints non binding.

We again assume that $\lambda^h = \infty$, implying that $r_1^p = 1$. When the selection constraints do not bind, the quantities $(b_2(1), I_1(1))$ maximize $W(1, 1, \mathcal{F}_1(1))$ subject to (8) with $\theta_1(1) = \theta$. As before, two cases can be distinguished: Either $b_2(1)$ equals $\lambda^l y_2 + \tilde{\lambda}^l f(I_1(1))$ with $q_1(1) = \beta$; or, it exceeds that value and $q_1(1) = \beta\theta$.

If $b_2(1) \leq \lambda^l y_2 + \tilde{\lambda}^l f(I_1(1))$, the objective function takes the value

$$W^p = (\theta + (1-\theta)\omega)\{u(c_1) + \delta u(c_2)\}$$

with $c_1 \equiv y_1 - b_1 + \beta b_2(1) - I_1(1)$ and $c_2 \equiv y_2 - b_2(1) + f(I_1(1))$ where I_1 solves

$$u'(c_1) = \delta f'(I_1(1))u'(c_2) + \tilde{\lambda}^l f'(I_1(1))[u'(c_1)\beta - \delta u'(c_2)].$$

If investment contributes collateral ($\tilde{\lambda}^l > 0$) and the repayment constraint of the low type binds (as reflected in the wedge $[u'(c_1)\beta - \delta u'(c_2)]$) investment is distorted upwards in order to increase collateral.[17] Otherwise, the investment decision is optimal given the loan size. But in either case, the high type suffers austerity because as the high type's loan size falls below the level that would have been extended under complete information,

[17] This case corresponds to the situation with a single type that has been studied in the literature, see Obstfeld and Rogoff (1996, 6.2.1.3).

the investment level drops too but by less than one to one (due to the normality of consumption).

If $b_2(1) > \lambda^l y_2 + \tilde{\lambda}^l f(I_1(1))$, the objective function takes the value

$$W^p = (\theta + (1-\theta)\omega)u(c_1) + \delta\{\theta u(c_2^h) + (1-\theta)\omega u(c_2^l)\}$$

with $c_1 \equiv y_1 - b_1 + \beta\theta b_2(1) - I_1(1)$, $c_2^h \equiv y_2 - b_2(1) + f(I_1(1))$ and $c_2^l \equiv y_2(1-\lambda^l) + f(I_1(1))(1-\tilde{\lambda}^l)$ where $(b_2(1), I_1(1))$ solves

$$\begin{aligned}
&(\theta + (1-\theta)\omega)u'(c_1)\beta\theta = \delta\theta u'(c_2^h),\\
&(\theta + (1-\theta)\omega)u'(c_1) = \delta f'(I_1(1))\{\theta u'(c_2^h) + (1-\theta)\omega u'(c_2^l)(1-\tilde{\lambda}^l)\}.
\end{aligned}$$

Note that strictly positive values for ω imply that the investment level conditional on loan size and price is smaller than the conditional investment level of the high type in the complete information case. This is due to two factors. First, the low type's preferred conditional investment level is lower than the one of the high type because the former defaults in the second period whereas the latter does not. Second, if $\tilde{\lambda}^l > 0$, the return to investment is lower for the low type because he defaults.

The implications for austerity for the high type are similar to those discussed previously, in the model without investment. But high values for ω make austerity lighter not only for the reasons discussed there but also because investment is lower (conditional on loan size and price) and thus consumption higher if ω is large.

3.1.2 Separating Equilibrium

A separating equilibrium is fully characterized by $\kappa^s \equiv (r_1^h, r_1^l, q_1(r_1^h), b_2(r_1^h), I_1(r_1^h), q_1(r_1^l), b_2(r_1^l), I_1(r_1^l))$ and the selection constraints are given by (5) subject to (8) as well as the posterior beliefs $\theta_1(r_1^h) = 1$ and $\theta_1(r_1^l) = 0$. The set of pooling equilibria, $K^s \subseteq \mathcal{R}^2 \times [0,1] \times \mathcal{B} \times \mathcal{I} \times [0,1] \times \mathcal{B} \times \mathcal{I}$, is composed of all κ^s satisfying both (5) and (8) subject to the stated posteriors. The optimal separating equilibrium $\kappa^{s\star}$ solves

$$\kappa^{s\star} = \arg\max_{\kappa^s \in K^s} W(r_1^h, r_1^l, \mathcal{F}_1(\cdot)).$$

As before, the only separating equilibrium is one where the high type chooses $r_1^h = 1$ and the low type $r_1^l = 0$. The loan sizes and investment levels in the optimal separating equilibrium therefore solve

$$\begin{aligned}
(b_2(1), b_2(0), I_1(1), I_1(0)) \quad = \quad & \arg\max_{(b_2^h, b_2^l, I_1^h, I_1^l) \in \mathcal{B}^2 \times \mathcal{I}^2} W(1, 0, ((\beta, b_2^h, I_1^h), (\beta, b_2^l, I_1^l)))\\
\text{s.t.} \quad & U_1^h(1, (\beta, b_2^h, I_1^h)) \geq U_1^h(0, (\beta, b_2^l, I_1^l)),\\
& U_1^l(0, (\beta, b_2^l, I_1^l)) \geq U_1^l(1, (\beta, b_2^h, I_1^h)),\\
& b_2^h \leq \lambda^h y_2 + \tilde{\lambda}^h f(I_1^h),\\
& b_2^l \leq \lambda^l y_2 + \tilde{\lambda}^l f(I_1^l).
\end{aligned}$$

As before, we assume that $\lambda^h = \infty$. Accordingly, the selection and repayment constraints of the high type do not bind and can be ignored.

Investment Does Not Enhance Collateral We establish two important results. First, conditional on loan size there is over-investment even if investment does not increase collateral ($\tilde{\lambda}^i = 0$), because investment serves as a means of mitigating the adverse selection friction. And second, this over-investment is so severe as to make the high type's consumption lower than it would have been were it not possible to use investment as a device for that purpose. Stated differently, investment helps the high type to partly overcome the adverse selection friction, but it does so at the cost of even harsher austerity.

In general, distorted investment creates a welfare loss. But in the presence of adverse selection the high type benefits from distorted investment because this slackens the selection constraint of the low type and thus, makes it possible for the high type to obtain a larger loan. Although at the margin the increased loan size is more than fully absorbed by higher investment, the high type still enjoys a net benefit.

These results differ from the standard result in the sovereign debt literature that over-investment is useful because it relaxes the repayment constraint (see Obstfeld and Rogoff (1996, 6.2.1.3) and the discussion in the preceding subsection of pooling equilibrium when the loan size is small). The latter, well-known result requires the assumption that investment serves to increase collateral ($\tilde{\lambda}^i > 0$). Our result has a different source (the existence of adverse selection) and role (the mitigation of the resulting friction) and holds independently of whether $\tilde{\lambda}^i = 0$ or not.

Consider the program above (with $\lambda^h = \infty$) that characterizes the optimal separating equilibrium. Let μ and ν denote the multipliers on the low type's selection and repayment constraints, respectively, and let $c_1^h \equiv y_1 - b_1 + \beta b_2(1) - I_1(1)$, $c_2^h \equiv y_2 - b_2(1) + f(I_1(1))$, $c_1^l \equiv y_1(1-\lambda^l) + \beta b_2(0) - I_1(0)$ and $c_2^l \equiv y_2 - b_2(0) + f(I_1(0))$ denote the first- and second period consumption levels of the high and low type in equilibrium. The Lagrangian is

$$\begin{aligned} \mathcal{L} &= \theta\{u(c_1^h) + \delta u(c_2^h)\} + (1-\theta)\omega\{u(c_1^l) + \delta u(c_2^l)\} + \nu\{\lambda^l y_2 - b_2(0)\} \\ &\quad + \mu\{u(c_1^l) + \delta u(c_2^l) - u(c_1^h) - \delta u(y_2(1-\lambda^l) + f(I_1(1)))\}. \end{aligned}$$

In addition to the complementary slackness conditions, we have the following first-order conditions:

$$\begin{aligned} b_2(1):&\quad \theta\{u'(c_1^h)\beta - \delta u'(c_2^h)\} = \mu\beta u'(c_1^h), \\ b_2(0):&\quad ((1-\theta)\omega + \mu)\{u'(c_1^l)\beta - \delta u'(c_2^l)\} = \nu, \\ I_1(1):&\quad \theta\{-u'(c_1^h) + \delta f'(I_1(1))u'(c_2^h)\} = \mu\{-u'(c_1^h) + \delta f'(I_1(1))u'(y_2(1-\lambda^l) + f(I_1(1)))\}, \\ I_1(0):&\quad ((1-\theta)\omega + \mu)\{-u'(c_1^l) + \delta f'(I_1(0))u'(c_2^l)\} = 0. \end{aligned}$$

The first condition states that the high type's consumption profile is distorted ($u'(c_1^h)\beta \neq \delta u'(c_2^h)$) whenever the selection constraint of the low type binds.[18] The second condition indicates that the shadow cost of the low type's repayment constraint, ν, is non-zero if his consumption profile is distorted ($u'(c_1^l)\beta \neq \delta u'(c_2^l)$) and either $\omega > 0$ or $\mu > 0$ (the selection constraint binds). The third condition states that investment of the high type is *distorted*—conditional on loan size—if the selection constraint binds and if a low type

[18] The consumption profile would further be distorted if the repayment constraint limited borrowing by the high type. Our assumption that $\lambda^h = \infty$ rules this out.

mimicking a high type is forced to over- or under-invest. Intuitively, the cost of distorting investment for the high type upwards is balanced by the benefit from relaxing the selection constraint of the low type, and such relaxation results by distorting the mimicking low type's investment. Finally, the last constraint states that along the equilibrium path, the investment of the low type cannot be distorted if $\omega > 0$ or if the selection constraint binds. Intuitively, allowing the low type to invest optimally when he does not mimic increases his utility and thus helps relax his selection constraint.

Consider first the case where the selection constraint does not bind, that is $\mu = 0$. The first and third first-order conditions then imply that the presence of asymmetric information is of no consequence for the high type. For this outcome to obtain it must be that $U_1^l(0,(\beta,\lambda^l y_2, I_1(0))) \geq U_1^l(1,(\beta, b_2^{h\,\mathrm{sb}}, I_1^{h\,\mathrm{sb}}))$ where $I_1(0)$ is the low type's optimal investment conditional on $r_1^l = 0$ and $b_2(0) = \lambda^l y_2$.

If, in contrast, the latter inequality is violated, then the selection constraint binds and $\mu > 0$. In this case, the equilibrium involves conditionally undistorted investment for the low type along the equilibrium path but distorted investment when there is mimicking. Combining the first and third first-order conditions gives

$$\frac{u'(c_1^h)\beta - \delta u'(c_2^h)}{\beta u'(c_1^h)} = \frac{u'(c_1^h) - \delta f'(I_1(1))u'(c_2^h)}{u'(c_1^h) - \delta f'(I_1(1))u'(y_2(1-\lambda^l) + f(I_1(1)))} > 0. \tag{9}$$

The numerator on the right-hand side of condition (9) measures the investment distortion for the high type and the denominator measures the investment distortion for the low type when mimicking. The two wedges have the same sign (because $u'(c_1^h)\beta > \delta u'(c_2^h)$ from the first-order condition with respect to $b_2(1)$.) Moreover, as established in the following proposition, their sign is positive. A binding selection constraint therefore implies *over-investment*—conditional on loan size—for the high type.

Perhaps more surprisingly, a binding selection constraint implies an extreme form of over-investment: At the margin, the marginal propensity to invest borrowed funds exceeds unity. In other words, an increase in first-period funding is associated with a more than one-to-one increase in investment and thus, *lower* consumption and *higher* austerity for the high type. This is a direct consequence of the need to discourage mimicking by low types. Although the high type's investment is too high—conditional on loan size,— the arrangement is still better than other incentive compatible arrangements with a smaller loan size.

Figure 1 shows the selection constraint of the low type as well as the indifference curves of the high type in $(b_2(1), I_1(1))$-space. The demarcation line between the colored region on the left-hand side of the contour plot and the white region on the right-hand side represents the selection constraint of the low type (with equality) where the low type's equilibrium loan size $b_2(0)$ is fixed at the maximal value compatible with her repayment constraint, $b_2(0) = \lambda^l y_2$, and $I_1(0)$ is the optimal investment level of a low type (conditional on $r_1 = 0$ and $b_2 = \lambda^l y_2$). The demarcation line indicates that given $I_1(1)$, mimicking by the low type can only be prevented for sufficiently low values of $b_2(1)$.

The colored region on the left-hand side of the contour plot contains the $(b_2(1), I_1(1))$-combinations that are associated with financing arrangements $\mathcal{F}_1 = (\beta, b_2(1), I_1(1))$ compatible with a separating equilibrium. The financing arrangement in the optimal separat-

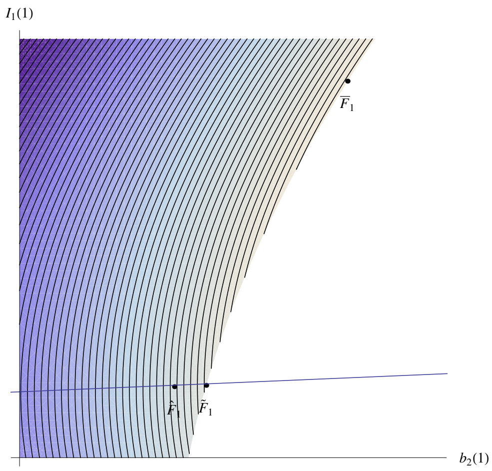

Figure 1: Separating equilibrium with contractible investment.

ing equilibrium is indicated by $\bar{\mathcal{F}}_1 = (\bar{b}_2^h, \bar{I}_1^h)$ (we leave the price $q_1(1) = \beta$ implicit) in the upper right part of the figure. It represents the point on the right-most indifference curve of the high type that lies in the set of incentive compatible arrangements. The figure also displays two other incentive compatible financing arrangements, indicated by $\hat{\mathcal{F}}_1$ and $\tilde{\mathcal{F}}_1$ in the lower part of the figure; they are useful for building intuition about the properties of the optimal equilibrium.

Consider first the arrangement $\hat{\mathcal{F}}_1 = (\hat{b}_2^h, \hat{I}_1^h)$, with $\hat{b}_2^h = (\lambda^l(\beta y_2 - y_1) + b_1)/\beta = b_2(0) + (b_1 - \lambda^l y_1)/\beta$ and $\hat{I}_1^h$ the conditionally optimal investment level of a high type that receives a loan of size $\hat{b}_2^h$. This financing arrangement represents the optimal separating equilibrium in the model without investment, augmented with the conditionally optimal investment level. Note that the selection constraint of the low type is guaranteed to not bind at $\hat{\mathcal{F}}_1$ because the optimal investment level of a high type with loan size $\hat{b}_2^h$ differs from the optimal investment level of a mimicking low type that receives a loan of that size.[19] In contrast, the arrangement $\tilde{\mathcal{F}}_1 = (\tilde{b}_2^h, \tilde{I}_1^h)$ is just incentive compatible. It represents the loan size $\tilde{b}_2^h$ and conditionally optimal investment level $\tilde{I}_1^h$ of the high type such that the selection constraint of the low type holds with equality. The line through points $\hat{\mathcal{F}}_1$ and $\tilde{\mathcal{F}}_1$ indicates the conditionally optimal investment level of the high type for every loan size.

With the arrangement $\tilde{\mathcal{F}}_1$, the high type invests his preferred level (given $\tilde{b}_2^h$). The

[19]That the selection constraint is slack follows from

$$\begin{aligned} & u(y_1(1-\lambda^l) + \beta b_2(0) - I_1(0)) + \delta u(y_2 + f(I_1(0)) - b_2(0)) \\ = \; & u(y_1 - b_1 + \beta \hat{b}_2^h - I_1(0)) + \delta u(y_2 + f(I_1(0)) - b_2(0)) \\ = \; & u(y_1 - b_1 + \beta \hat{b}_2^h - I_1(0)) + \delta u(y_2(1-\lambda^l) + f(I_1(0))) \\ > \; & u(y_1 - b_1 + \beta \hat{b}_2^h - \hat{I}_1^h) + \delta u(y_2(1-\lambda^l) + f(\hat{I}_1^h)). \end{aligned}$$

The last inequality holds because $\hat{I}_1^h \neq I_1(0)$ since the second period endowments after default cost and debt repayment differ between the high type and the mimicking low type.

indifference curve of the high type in $(b_2(1), I_1(1))$ space is therefore vertical at the point $\tilde{\mathcal{F}}_1$ while the indifference curve of a mimicking low type has slope

$$S = -\frac{u'(y_1 - b_1 + \beta\tilde{b}_2^h - \tilde{I}_1^h)\beta}{-u'(y_1 - b_1 + \beta\tilde{b}_2^h - \tilde{I}_1^h) + \delta f'(\tilde{I}_1^h)u'(y_2(1-\lambda^l) + f(\tilde{I}_1^h))} > 0.$$

The numerator of S captures the fact that a larger loan $\tilde{b}_2^h$ increases first-period consumption of a mimicking low type but does not affect second-period consumption because the mimicking low type defaults in the second period. The denominator shows that larger investment reduces (increases) first- (second-) period consumption of a mimicking low type. The denominator is negative because $\tilde{I}_1^h$ is higher than the preferred investment level of a mimicking low type that repays in the first period, receives a loan of size $\tilde{b}_2^h$ and defaults in the second period.[20]

Since the indifference curve of the high type at the point $\tilde{\mathcal{F}}_1$ is vertical and the indifference curve of a mimicking low type has a finite positive slope there exist other arrangements for the high type with $(b_2(1), I_1(1)) > (\tilde{b}_2^h, \tilde{I}_1^h)$ that make the high type strictly better off and still satisfy the selection constraint of the low type. The best among those arrangements is at point $\bar{\mathcal{F}}_1$ where the indifference curves of the high type and the mimicking low type are tangent, that is, where both the selection constraint of the low type (with equality) and condition (9) hold.

The following proposition summarizes this discussion and establishes further results concerning the slope S as well as the loan size and investment level of the high type.

Proposition 1. *Consider the separating equilibrium in the model with contractible investment, no collateral contributing role for investment and $\lambda^h = \infty$. Suppose that the low type's selection constraint binds. Then:*

(a) The high type is borrowing constrained, $u'(c_1^h)\beta > \delta u'(c_2^h)$, even if his repayment constraint does not bind.

(b) Conditional on the constrained loan size, investment of the high type is distorted upwards, $u'(c_1^h) > \delta f'(I_1(1))u'(c_2^h)$.

(c) At the margin, the investment level of the high type increases by more than one-to-one with the loan size. That is, at the margin, austerity increases *with the loan size.*

(d) The investment level of the high type is strictly smaller than the first-best investment level I_1^{fb} which satisfies $\beta f'(I_1^{\text{fb}}) = 1$. Moreover, the loan size for the high type is strictly smaller than the first best.

Proof. Part (a): Follows directly from the first-order condition.

Parts (b) and (c): The indifference curve of a mimicking low type at the point $\tilde{\mathcal{F}}_1$ has slope S which can be expressed as

$$S = \frac{\beta}{1 - \delta f'(\tilde{I}_1^h)\frac{u'(y_2(1-\lambda^l)+f(\tilde{I}_1^h))}{u'(y_1-b_1+\beta\tilde{b}_2^h-\tilde{I}_1^h)}} > \beta.$$

[20] This follows from $-u'(y_1 - b_1 + \beta\tilde{b}_2^h - \tilde{I}_1^h) + \delta f'(\tilde{I}_1^h)u'(y_2 - \tilde{b}_2^h + f(\tilde{I}_1^h)) = 0$ and $\tilde{b}_2^h > \hat{b}_2^h > \hat{b}_2^l = \lambda^l y_2$.

At point $\tilde{\mathcal{F}}_1$, a marginal increase of $b_2(1)$ by Δ (which means that the funds raised increase by $\beta\Delta$) must be accompanied by a marginal increase of $I_1(1)$ by more than $\beta\Delta$ in order to satisfy the low type's selection constraint. That is, the marginal increase of $b_2(1)$ by Δ goes hand in hand with a reduction in the first-period equilibrium consumption of the high type. The slope falls as we move further along the indifference curve of the mimicking low type but it remains bounded below by β. This follows from the fact that conditional on $b_2(1)$, $I_1(1)$ continues to be excessively high from the perspective of a mimicking low type, $u'(y_1 - b_1 + \beta b_2(1) - I_1(1)) > \delta f'(I_1(1))u'(y_2(1-\lambda^l) + f(I_1(1)))$.

(d) Let $\alpha \equiv 1/[\beta f'(I_1(1))]$ where $\alpha < 1$ indicates under-investment relative to first best and let M^h and M^l, respectively, denote the normalized marginal rates of substitution between first- and second-period consumption, $\delta u'(c_2)/[\beta u'(c_1)]$, of the high type and the mimicking low type. The left-hand side of condition (9) can then be expressed as $1 - M^h$ and the right-hand side as

$$\frac{u'(c_1^h) - \delta u'(c_2^h)/(\alpha\beta)}{u'(c_1^h) - \delta u'(y_2(1-\lambda^l) + f(I_1^h))/(\alpha\beta)} \quad \text{or} \quad \frac{\alpha - M^h}{\alpha - M^l}.$$

Condition (9) therefore reduces to

$$1 - M^h = \frac{\alpha - M^h}{\alpha - M^l} \quad \text{or} \quad \alpha = 1 + M^l\left(1 - \frac{1}{M^h}\right).$$

Since the high type is borrowing constrained, $M^h < 1$. This implies $\alpha < 1$ and thus, under-investment relative to first best.

As shown earlier, $\tilde{I}_1^h$ is optimal (conditional on $\tilde{b}_2^h$) and the increase $\bar{b}_2^h - \tilde{b}_2^h$ is associated with a change $\bar{I}_1^h - \tilde{I}_1^h > \beta(\bar{b}_2^h - \tilde{b}_2^h)$. This implies $\bar{b}_2^h < \tilde{b}_2^h + (\bar{I}_1^h - \tilde{I}_1^h)/\beta$. Since first-best, first-period consumption is higher than first-period consumption under $(\tilde{b}_2^h, \tilde{I}_1^h)$ we have $\beta b_2^{h\,\mathrm{fb}} - I_1^{h\,\mathrm{fb}} > \beta\tilde{b}_2^h - \tilde{I}_1^h$ or $b_2^{h\,\mathrm{fb}} > \tilde{b}_2^h + (I_1^{h\,\mathrm{fb}} - \tilde{I}_1^h)/\beta$. Combining these inequalities and using the fact that $\bar{I}_1^h < I_1^{h\,\mathrm{fb}}$ implies $\bar{b}_2^h < b_2^{h\,\mathrm{fb}}$. □

Investment Enhances Collateral Suppose now that investment proceeds also serve as collateral, $\tilde{\lambda}^l = \lambda^l$. This has two implications for the Lagrangian. First, the repayment constraint of the low type changes from $\lambda^l y_2 \geq b_2(0)$ to

$$\lambda^l(y_2 + f(I_1(0))) \geq b_2(0).$$

And second, the low type's selection constraint becomes

$$u(c_1^l) + \delta u(c_2^l) \geq u(c_1^h) + \delta u((y_2 + f(I_1(1)))(1-\lambda^l))$$

instead of $u(c_1^l) + \delta u(c_2^l) \geq u(c_1^h) + \delta u(y_2(1-\lambda^l) + f(I_1(1)))$, reflecting the fact that a mimicking low type that defaults in the second period suffers losses on the return on investment in addition to those on the exogenous income.

The first-order conditions with respect to $b_2(1)$ and $b_2(0)$ are not affected by these changes. In contrast, the first-order conditions with respect to the investment levels change to

$$
\begin{aligned}
I_1(1): \quad & \theta\{-u'(c_1^h)+\delta f'(I_1(1))u'(c_2^h)\} \\
& \qquad = \mu\{-u'(c_1^h)+\delta f'(I_1(1))(1-\lambda^l)u'((y_2+f(I_1(1)))(1-\lambda^l))\}, \\
I_1(0): \quad & ((1-\theta)\omega+\mu)\{-u'(c_1^l)+\delta f'(I_1(0))u'(c_2^l)\} = -\nu\lambda^l f'(I_1(0)).
\end{aligned}
$$

The first condition indicates that the marginal return on investment for a mimicking low type who defaults in the second period equals $f'(I_1(1))(1-\lambda^l)$ rather than $f'(I_1(1))$ as was the case before. The term on the right-hand side of the second first-order condition reflects the fact that investment of the low type slackens his repayment constraint.

The central results established in the setting without a collateral contributing role for investment continue to hold. In particular, when the selection constraint does not bind, $\mu = 0$, the presence of asymmetric information does not affect the financing arrangement for the high type. When it binds ($\mu > 0$), investment of the high type is conditionally distorted as in the case where investment proceeds do not serve as collateral. In this case, combining the first-order conditions with respect to $b_2(1)$ and $I_1(1)$ yields a version of equation (9) that only differs insofar as the denominator on the right-hand side reflects the modified marginal return on $I_1(1)$ for a mimicking low type.

When the selection constraint binds, investment of the high type is conditionally distorted upwards, exactly for the same reasons as before. Moreover, at the margin, a larger loan size for the high type continues to go hand in hand with a rise of investment by more than one-to-one. At the margin, a larger loan size therefore continues to imply harsher austerity for the high type. Finally, relative to first best, the investment level and loan size of the high type continue to be depressed. All the results derived in the setting without a collateral contributing role for investment thus continue to hold. These results essentially hinge on the presence and properties of the low type's selection constraint, in particular with respect to the interaction between $b_2(1)$ and $I_1(1)$. But this interaction is not altered in important ways when investment enhances collateral.

3.2 Non-Contractible Investment

If investment is not contractible, the financing arrangement only specifies the price and quantity of debt, $\mathcal{F}_1 = (q_1, b_2)$, as it was the case in the baseline model. Investment is chosen by the sovereign after the lenders have extended the loan. It is therefore a function of $\mathcal{F}_1$ and r_1 rather than of r_1 only as in the case with contractible investment. The repayment rate in the second period is still a function of (q_1, b_2, I_1).

This change in timing protocol implies an additional equilibrium condition: Investment must be optimal for the sovereign conditional on the loan size and price. Referring back to figure 1, this restriction adds the requirement that not only must the financing arrangement have to lie in the colored region in order to satisfy the low type's selection constraint but it must also lie on the line through points $\hat{\mathcal{F}}_1$ and $\tilde{\mathcal{F}}_1$ in order to satisfy—conditional—optimality of investment by the high type. The optimal separating equilibrium with non-contractible investment therefore involves the arrangement $\tilde{\mathcal{F}}_1$.

If investment is not contractible, then its level cannot be used to assist separation. Consequently, the model with non-contractible investment therefore does not generate any new insights relative to the model without investment.

4 Extensions and Further Implications

4.1 Multipliers

To address the role of spending multipliers in the determination of the optimal degree of austerity, we extend the model. Rather than embedding the mechanism outlined so far into a standard DSGE model of the New Keynesian variety—an approach that seems both daunting and unnecessary—we introduce a simple modification that allows our model to shed light on the relationship between the size of the multipliers and the optimal degree of austerity. We derive the main implications in the context of the endowment economy of section 2, but the main insights carry over to the more general case.

The essence of the concept of a multiplier is that an autonomous change of spending in the public sector can have an amplified effect on spending and income in the economy at large. We capture this by assuming that disposable income (and thus, consumption) in the first period is given by $y_1(1-\lambda^i \mathbf{1}_{\{r_1<1\}}) + m(q_1 b_2 - b_1 r_1)$ with $m \geq 1$; in the baseline model, we posited $m = 1$.[21] Consequently, the selection constraint of the low type, condition (6), generalizes to $y_1(1-\lambda^l) + m\beta b_2(0) \geq y_1 + m(\beta b_2(1) - b_1)$ or

$$b_2(1) \leq b_2(0) + \frac{b_1 - y_1\lambda^l/m}{\beta}.$$

Three points are worth making. First, allowing for multiplier effects does not alter the role of austerity as a separating device. That is, the amount of debt issued in the absence of default is constrained to lie below the level under complete information. Second, the required amount of austerity is decreasing in the size of the multiplier (the optimal loan size $b_2(1)$ is increasing in m). That is, less austerity should be imposed when austerity has large negative effects on output. While this finding seems to corroborate conventional thinking on this subject, it is important to note that it does not follow from conventional demand side considerations. Moderation of austerity rather can be afforded because a low type suffers multiplier induced income losses on debt repayment if she mimics but no such losses on the default costs when she does not mimic.

This makes also clear, third, that the finding does not represent a robust implication of the model but arises from our assumption that the multiplier effects only apply to a specific subset of disposable income. Suppose instead that the multiplier effects also apply to the income losses arising from default, that is first-period disposable income is given by $y_1(1-m\lambda^i \mathbf{1}_{\{r_1<1\}}) + m(q_1 b_2 - b_1 r_1)$. Under this specification, condition (6) yields an optimal level of austerity that is invariant to the size of the multiplier.

[21] The assumption that $m > 1$ may also be motivated by distorting taxation.

4.2 Structural Reform and Austerity

The management of the Greek sovereign debt crisis has recently witnessed a shift of emphasis away from fiscal towards structural reform measures. Greece's official creditors have offered her a relaxation of fiscal requirements already agreed previously, essentially allowing the country to run above target budget deficits financed by the official creditors, in exchange for the implementation of a package of reforms drawn up by the task force and the OECD. This development has been greeted as a relaxation of austerity. But is it? As we noted when discussing the model with investment, structural reform is an example of such investment: it requires resources in the short run but generates returns in the future. As in the case of investment, a high type government would be more willing to undertake structural reform than a low type. Reforms can then be used to discriminate between the two types and provide the high type with larger loans. What supports this difference in the attitude towards reform is that high creditworthiness governments value resources in the future more than less creditworthy ones.[22]

In light of this discussion, the extension of more financing in combination with stricter requirements for structural reform (as currently being discussed for Greece) should not be mis-interpreted as leniency; it rather constitutes harsh austerity.[23]

5 Conclusions

The debate on the role and implications of austerity in the context of sovereign debt seems to be conducted in a haphazard manner due to the lack of a suitable theoretical framework. There exists no model based definition of austerity that can accommodate the various functions it allegedly has. The present paper aims at filling this gap by providing a unified approach that combines the standard sovereign debt model with that on credit rationing under incomplete information about credit risk. We have offered a coherent definition of austerity, namely, the drop in consumption due to the incomplete information friction.

The fusion of the sovereign debt and credit literatures gives rise to properties that are different from those obtained in the constituent parts. For instance, unlike the sovereign debt literature where the optimal degree of austerity is zero and investment supports larger loans exclusively through its capacity to create collateral, in our model the optimal degree of austerity is non-zero and investment supports larger loans even without collateral creation. Unlike in parts of the credit literature, in our model the complete information allocation is not attainable even in separating equilibrium where the sovereign's credit

[22] As discussed when analyzing the model with investment, this interpretation does not rest on the assumption that structural reform enhances collateral but it simply relates to the fact that the selection constraint of reluctant reformers is relaxed when high types engage more heavily in such reform.

[23] An alternative theory of structural reform as selection device could assume that reform imposes other costs on governments than reduced first-period consumption, for example a reduction of policy makers' rents due to reduced voter support. In such an alternative theory with non-benevolent policy makers, structural reforms may not be associated with austerity as defined in this paper. But it remains unclear how such theory with non-benevolent policy makers could explain that the latter engage in structural reform although it does not benefit them.

risk is revealed. Austerity is necessary in order to deter the misrepresentation of credit risks and to support separation.

Our analysis has a number of novel, useful implications. It demonstrates that low credit risk sovereigns may prefer more severe austerity—manifested in the commitment to over-invest fresh funds obtained—to the lighter austerity they would have suffered if they forewent such a commitment. The same property is present when governments can use reforms instead of investment. Committing to financially costly—in the short term—reforms can increase the flow of funds but does not alleviate the loss of current consumption. Consequently, the model implies the absence of a clear relationship between the size of new funding and austerity. Nonetheless, the relationship is unambiguously negative when such costly signals of high creditworthiness are not available (as is the case in the absence of conditionality and when investment is reversible). The model also provides a novel perspective on the relationship between the size of spending multipliers and the severity of austerity suffered. In particular, it establishes that multipliers may be linked to austerity because their size matters for the *identification* of credit risk even when their alleged effects on economic growth and ability to pay are limited.

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